

Political Science 2295G | Cities in the Federation

Huron University College Winter Term 2022 Mondays, 6:30-9:30pm

Course delivery with respect to the COVID-19 pandemic

Although the intent is for this course to be delivered in-person, the changing COVID-19 landscape may necessitate some or all of the course to be delivered online, either synchronously (i.e., at the times indicated in the timetable) or asynchronously (e.g., posted on OWL for students to view at their convenience). The grading scheme will not change. Any assessments affected will be conducted online as determined by the course instructor.

Dr. Kate Graham

Email: kgraha@uwo.ca

Office Hours: Email for appointment or book a time here

Prerequisite(s): Political Science 1020E, or permission of the Department

Course Description

Canada is an urban nation, with more than 80% of the population now living in cities. Canada's cities provide a high quality of life, fuel the nation's economic growth, and sustain critical services and amenities accessed by millions of Canadians every day. However, Canada's cities are also the places where many of the nation's greatest social, economic, environmental and political challenges are most concentrated. Are Canada's cities equipped to deal with these challenges? Do they have the power they need to meet the needs and expectations of their residents – including during times of crisis, such as responding to COVID-19?

This course provides students with an opportunity to learn about the politics of Canada's cities, situated within a broad multilevel context of Canadian federalism. Students will learn about how the power of cities is defined and has been shaped over time - including through recent developments including the City Charters in Alberta and the 2018 Municipal Elections in the City of Toronto – and examine the ongoing negotiations across Canada's provinces and territories to empower cities.

This course will also provide students with a unique opportunity to engage in contemporary urban public policy challenges through a series of practically-oriented case studies. Students will emerge with new expertise on the urban policy topic of their choice, with an understanding of how that issue is being addressed in a sample of Canadian cities.

If you are interested in cities, mayors and local leaders, public policy, and political power – and if you care about the challenges facing Canada's cities today – this course is for you.

Course Learning Objectives

By the end of the course, students should be able to:

- Understand the contemporary landscape of cities in Canada, and their place and power within Canada's unique federalism;
- Identify and analyze local dimensions of national economic, social, environmental and political urban issues;
- Articulate clearly how and why the local interventions on various urban policy issues vary in cities across Canada;
- Develop critical and creative thinking skills, expressed through both individual and collective work projects; and
- Become more active and engaged citizens.

Course Outline

The course progresses through a series of topical modules:

- Introduction to Cities in Canada (Class 1 & 2) the course begins with a broad overview of cities in Canada, including a discussion on their historical evolution, their place within Canadian federalism, and the features which make local governments unique among governments in Canada.
- 2. **Governance & Power (Class 3 & 4)** the second module examines the governance and power dynamics in cities in Canada. It begins with a broad picture of the current legal and institutional landscape across provinces and territories, including an examination of efforts to adapt provincial-municipal relationships over time as well as define federal-municipal and First Nations-municipal relationships. Students will learn about the politics of cities, including the range of governance arrangements across Canada. This module also includes a practical dimension, with an examination of incidents where provincial-municipal relations in Canada were put to the test.
- 3. Cities in Canada's Provinces & Territories (Class 5 & 6) the third module builds on the previous week's discussion on governance and power by taking a much closer

look at how cities are structured, empowered and operated in Canada's provinces and territories. This module includes student presentations focused on one province or territory in Canada, as well as class lectures.

- 4. Policy Challenges (Classes 7 through 10) the course then turns towards a critical examination of some of the most pressing social, economic, environmental and political challenges in Canada concentrated in cities. Students will engage with the policy challenge of their choice and examine how it has been addressed in three Canadian cities. This module also includes an entire class focused on the urban response to COVID-19, including a series of guest speakers.
- 5. **Making Progress (Classes 11 & 12)** are Canada's cities equipped to address Canada's greatest social, economic, environmental and political challenges? Should cities have more power, and if so, what would that entail? The course concludes by tackling important and central questions on the topic of cities in the federation.

Textbooks and Other Required Resources

This course draws on one textbook for case study activities to be used throughout the class. Copies can be purchased or rented here, or the book is available through the library:

Spicer, Zachary, Joseph Lyons and Kate Graham. 2020. *Local Government in Practice: Cases in Governance, Planning and Policy* (Emond Publishing).

Students are also expected to engage with an eclectic array of materials including academic journals, media reports, podcasts and videos. All readings are posted in the schedule below, and when possible will be made available in OWL. Weekly readings may change or be added, as events develop (eg. relevant media articles about current events in Canadian cities will be added throughout the course).

Method of Evaluation

- Class Participation (20%) students are expected to attend and actively participate in all class discussions and will be evaluated based on their in-class contributions. Given the smaller class size, participation is particularly important (and weighted accordingly). Contributions during class discussions on the case studies used throughout the course will be reflected in the marks. Grades will be provided at the mid-point and conclusion of the course (10% on February 14, 2022 and 10% on April 4, 2022).
- **Group Presentation (15%)** in small groups, students will examine one of four recent high-profile examples of the ongoing negotiation about the place and power of

Canada's cities. More details on the assignment will be provided in class. Presentations will be made during Class #4 (Monday, January 31, 2022). Copies of the presentation deck should be submitted via OWL.

- Provincial or Territorial Case Studies (15%) students will select one province or territory of their choice, and examine how cities are structured, empowered and operated in that jurisdiction. A specific list of questions to be covered will be provided in class. Students will submit a written (6-7 page) analysis on their chosen case before class on Week 6 (February 14, 2022 at 12pm).
- **Urban Policy Paper (25%)** students will engage with an urban policy challenge of their choice and examine how it has been addressed in three Canadian cities. The purpose of the paper is to assess (1) what variation exists, (2) why it exists, and (3) what it reveals about the capacity of cities in Canada to address pressing challenges. This 10-page (maximum) paper is due on Monday, March 21, 2022 @ 12pm.
- **Final Exam (25%)** during the exam period, students will complete a final written exam based on the materials covered during the course.

Class Schedule

Module 1: Introduction to Cities in Canada			
Class #1	Welcome & Topic Overview		
	1. Introductions		
Monday, January	2. Course Overview		
10, 2022 @ 6:30-	3. Urban Landscape – definitions and conceptualizations of		
9:30pm	"the city" over time; overview of Canada's urban landscape in		
	a global context		
	4. Class Exercise		
	Readings: Please review the course outline in detail, as well as the OWL site. If you have any issues accessing either, please contact Dr. Graham immediately.		
Class #2	Cities and Canadian Federalism		
	1. Canada's Cities – an overview of Canada's urban landscape		
Monday, January	and the historical overview of the evolution of cities; and, an		
17, 2022 @ 6:30-	introductory discussion on the ongoing negotiation about role		
9:30pm	and power of cities in Canadian federalism		

2. Federalism – overview of budget content and process; summary of plans for next class and assignment due on January 22, 2020

Readings:

- Spicer, Lyons and Graham textbook, "A Brief Introduction to Local Government in Canada" (pgs. 2-28).
- TVO's *The Agenda*, "Should Cities Have More Power?" online; link provided in OWL
- Neil Bradford, "Part 1: Global Transformations Economy, Society and Polity" in "Why Cities Matter: Policy Research Perspectives for Canada, CPRN Discussion Paper No. F23, June 2002

Module 2: Governance & Power

Class #3 **Power & Politics** 1. Governance of Cities – a summary of how urban governance is organized and operates, reflecting the diversity Monday, January 24, 2022 @ 6:30of Canadian cities 9:30pm 2. Politics of Cities – an examination of how and why politics at the local level is unique 3. Provincial & Territorial Presentations – organizing presentations for next week Readings: Spicer, Lyons and Graham textbook, "Part IV Intergovernmental Relations Introduction" (pgs. 192-198). Meric S. Gertler, "Flows of People, Capital and Ideas," ISUMA, Autumn 2001. Available on OWL John Michael McGrath, "Cities say they want more money and more power," TVO Blog, February 2017 Class #4 **Negotiating Boundaries**

Monday, January 31, 2022 @ 6:30-9:30pm

- 1. Power Struggles a discussion on the ongoing negotiation about role and power of cities in Canadian federalism, including the Charter Cities movement
- 2. Group Presentations— in small groups, students will examine one of four recent high-profile examples of the ongoing negotiation about the place and power of Canada's cities. More details on the assignment will be provided in class. Worth 15% of course grade.

3. Overview of Provincial and Territorial Case Study Assignment – instructions to be provided in class. Wor 15% of course grade. Due on February 14, 2022.	rth
15% of course grade. Due on February 14, 2022.	rth
Readings:	
Listen to Spacing Radio 034 Podcast, "Provincial Creat ON"	ures"
available via OWL	
Module 3: Cities in Canada's Provinces & Territories	
Class #5 Provincial & Territorial Framework	
1. Pan-Canada Survey of Urban Powers – a comparativ	/e
Monday, February 7, examination of how cities are empowered across proving	
2022 @ 6:30- and territories, including scope of jurisdiction and	.000
9:30pm responsibilities	
2. Case Study Exercise: Meeting with the Premier	
Readings:	
Spicer, Lyons and Graham textbook, "Chapter 16: Meet	ting
with the Premier" (pgs. 201-207).	
Olega #0	
Class #6 Provincial & Territorial Framework	
 Discussion on Provincial and Territorial Case Study Monday, February assignment findings - students will share what they le 	
14, 2022 @ 6:30- in the analyses submitted	anicu
9:30pm 2. Case Study Exercise: Dealing with Police Salaries	
Readings:	
 Spicer, Lyons and Graham textbook, "Chapter 7: Dealir 	ng with
Police Salaries" (pgs. 107-113).	
Notes:	20()
First half participation marks will be posted on OWL (10)	•
Provincial and Territorial Case Study Assignment due (15%)
Reading Week – February 21-25, 2022 – No Class	
Neading Week - I ebidary 21-23, 2022 - NO Class	
Module 4: Urban Policy Challenges	
Class #7 Making Policy at the Local Level	
 The policy process – stages of the policy process; the)
Monday, February uniqueness of decision making processes at the local le	
28, 2022 @ 6:30- Canada	
9:30pm	

	 2. Contemporary policy issues – scan of major economic, social, environmental and political policy challenges 3. Instructions for Urban Policy Papers assignment - worth 25% of course grade) due on Monday, March 14, 2022 Readings: Spicer, Lyons and Graham textbook, "Part V Introduction: Local Policy Making" (pgs. 242-251). More readings to be assigned closer to date (will focus on contemporary reports and/or media articles)
Class #8 Monday, March 7, 2022 @ 6:30- 9:30pm	Practical Policy Challenges 1. Vertical policy making – challenges of multilevel governance in practice 2. Case Study: Responding to the Truth and Reconciliation Commission
	 Readings: Spicer, Lyons and Graham textbook, "Chapter 18: Responding do the TRC" (pgs. 217-223). More readings to be assigned closer to date (will focus on contemporary reports and/or media articles)
Class #9 Monday, March 14, 2022 @ 6:30- 9:30pm	Practical Policy Challenges 1. Horizontal policy making – challenges of working across local governments 2. Case Study: Regulating Private Transportation Companies
	 Readings: Spicer, Lyons and Graham textbook, "Chapter 25: Regulating Private Transportation Companies" (pgs. 287-293). More readings to be assigned closer to date (will focus on contemporary reports and/or media articles)
Class #10 Monday, March 21, 2022 @ 6:30-9:30pm	Urban Policy Wrap Up 1. Roundtable on Student Policy Papers 2. COVID + Urban Politics Guest Speaker Panel (TBD) Readings: none. Work on your papers. ©

	Note: Urban Policy Papers (worth 25% of course grade) due on Monday, March 21, 2022 @ 12pm		
Module 5: Making Progress			
Class #11	Making Progress		
Monday, March 28, 2022 @ 6:30- 9:30pm	 Urban Nation? – contemporary debates about the power of cities in Canada; pushes to change the current legal and institutional arrangements Guest Speaker (TBD) – Charter City Toronto (Last!) Case Study: Opening a Safe Injection Site 		
	Readings:		
	 View Charter City Toronto website, link in OWL Spicer, Lyons and Graham textbook, "Chapter 20: Opening a 		
	Safe Injection Site," (pgs. 233-239).		
Class #12	Making Progress		
Monday, April 4, 2022 @ 6:30- 9:30pm	 The Great Debate - are Canada's cities equipped to address Canada's greatest social, economic, environmental and political challenges? What needs to change if we want to see greater progress? Final Preparation for Exam 		
	Readings:		
	Revisit TVO's <i>The Agenda</i> , "Should Cities Have More Power?" debate online; link provided in OWL		
	Notes: • Second half participation marks will be posted on OWL (10%)		

ADDITIONAL NOTES

Prerequisites

Students are responsible for ensuring that they have successfully completed all course prerequisites. If you do not have the prerequisites for this course, and you do not have written special permission from your Dean to enroll in this course, you will be removed from this course and it will be deleted from your record. This decision may not be appealed. You will receive no adjustment to your fees in the event that you are dropped from a course for failing to have the necessary prerequisites.

Late Penalties

Assignments submitted after the stated due date, without prior approval from Dr. Graham, will be deducted 5% per day for up to 10 days at which time the assignment will receive a grade of zero.

Plagiarism

Plagiarism is an academic offense and will be treated as such. Students who are in doubt as to the nature of this offence should consult their instructor, Department Chair, or Dean's Office, as well as the Huron University College Statement on Plagiarism, available at the Reference Desk in the Huron University College Library and at www.huronuc.on.ca. In addition, students may seek guidance from a variety of current style manuals available at the Reference Desk in the Huron University College Library. Information about these resources can be found at www.huronuc.on.ca/library&computing~styleguides. Plagiarism detection software may be used in this course. Students may be required to submit their work in electronic form.



Appendix to Course Outlines: Academic Policies & Regulations 2021 - 2022

Mandatory Use of Masks in Classrooms

Students will be expected to wear triple layer non-medical masks at all times in the classroom as per Huron policy and public health directives. Students are now permitted to drink water in class by lifting and replacing the mask each time a drink is taken. Students will be able to eat and drink outside of the classroom during scheduled breaks.

Students unwilling to wear a mask as stipulated by Huron policy and public health directives will be referred to the Dean's Office, and such actions will be considered a violation of the Huron Student Code of Conduct.

Pandemic Contingency

In the event of a COVID-19 resurgence during the course that necessitates the course delivery moving away from face-to-face interaction, all remaining course content will be delivered entirely online, typically using a combination of synchronous instruction (i.e., at the times indicated in the timetable) and asynchronous material (e.g., posted on OWL for students to view at their convenience). Any remaining assessments will also be conducted online at the discretion of the course instructor. In the unlikely event that changes to the grading scheme are necessary, these changes will be clearly communicated as soon as possible.

Student Code of Conduct

Membership in the community of Huron University College and Western University implies acceptance by every student of the principle of respect for the rights, responsibilities, dignity and well-being of others and a readiness to support an environment conducive to the intellectual and personal growth of all who study, work and live within it. Upon registration, students assume the responsibilities that such registration entails. While in the physical or online classroom, students are expected to behave in a manner that supports the learning environment of others. Please review the Student Code of Conduct at: https://huronatwestern.ca/sites/default/files/Res%20Life/Student%20Code%20of%20Conduct%20-%20Revised%20September%202019.pdf.

Prerequisite and Antirequisite Information

Students are responsible for ensuring that they have successfully completed all course prerequisites and that they have not completed any course antirequisites. Unless you have either the requisites for this course or written special permission from your Dean to enroll in it, you may be removed from this course and it will be deleted from your record. This decision may not be appealed. You will receive no adjustment to your fees in the event that you are dropped from a course for failing to have the necessary prerequisites.

Attendance Regulations for Examinations

A student is entitled to be examined in courses in which registration is maintained, subject to the following limitations:

- 1) A student may be debarred from writing the final examination for failure to maintain satisfactory academic standing throughout the year.
- 2) Any student who, in the opinion of the instructor, is absent too frequently from class or laboratory periods in any course will be reported to the Dean of the Faculty offering the course (after due warning has been given). On the recommendation of the Department concerned, and with the permission of the Dean of that Faculty, the student will be debarred from taking the regular examination in the course. The Dean of the Faculty offering the course will communicate that decision to the Dean of the Faculty of registration.

Review the policy on Attendance Regulations for Examinations here: https://www.uwo.ca/univsec/pdf/academic_policies/exam/attendance.pdf.

Statement on Academic Offences

Scholastic offences are taken seriously and students are directed to read the appropriate policy, specifically, the definition of what constitutes a Scholastic Offence, at the following website: https://www.uwo.ca/univsec/pdf/academic_policies/appeals/scholastic_discipline_undergrad.pdf. The appeals process is also outlined in this policy as well as more generally at the following website: https://www.uwo.ca/univsec/pdf/academic_policies/appeals/appealsundergrad.pdf.

Turnitin.com

All required papers may be subject to submission for textual similarity review to the commercial plagiarism detection software under license to the University for the detection of plagiarism. All papers submitted for such checking will be included as source documents in the reference database for the purpose of detecting plagiarism of papers subsequently submitted to the system. Use of the service is subject to the licensing agreement, currently between The University of Western Ontario and Turnitin.com (http://www.turnitin.com).

Statement on Use of Electronic Devices

It is not appropriate to use electronic devices (such as, but not limited to, laptops, cell phones) in the classroom for non-classroom activities. Such activity is disruptive and distracting to other students and to the instructor, and can inhibit learning. Students are expected to respect the classroom environment and to refrain from inappropriate use of technology and other electronic devices in class.

Statement on Use of Personal Response Systems ("Clickers")

Personal Response Systems ("clickers") may be used in some classes. If clickers are to be used in a class, it is the responsibility of the student to ensure that the device is activated and functional. Students must see their instructor if they have any concerns about whether the clicker is malfunctioning. Students must use only their own clicker. If clicker records are used to compute a portion of the course grade:

- the use of somebody else's clicker in class constitutes a scholastic offence
- the possession of a clicker belonging to another student will be interpreted as an attempt to commit a scholastic offence.

Academic Consideration for Missed Work

Students who are seeking academic consideration for missed work during the semester may submit a self-reported absence form online provided that the absence is **48 hours or less** and the other conditions specified in the Senate policy at

https://www.uwo.ca/univsec/pdf/academic_policies/appeals/accommodation_illness.pdf are met.

Students whose absences are expected to last **longer than 48 hours**, or where the other conditions detailed in the policy are not met (e.g., work is worth more than 30% of the final grade, the student has already used 2 self-reported absences, the absence is during the final exam period), may receive academic consideration by submitting a Student Medical Certificate (for illness) or other appropriate documentation (for compassionate grounds). The Student Medical Certificate is available online at https://www.uwo.ca/univsec/pdf/academic_policies/appeals/medicalform.pdf.

All students pursuing academic consideration, regardless of type, must contact their instructors no less than 24 hours following the end of the period of absence to clarify how they will be expected to fulfill the academic responsibilities missed during their absence. **Students are reminded that they should consider carefully the implications of postponing tests or midterm exams or delaying submission of work, and are encouraged to make appropriate decisions based on their specific circumstances.**

Students who have conditions for which academic accommodation is appropriate, such as disabilities or ongoing or chronic health conditions, should work with Accessible Education Services to determine appropriate forms of accommodation. Further details concerning policies and procedures may be found at: http://academicsupport.uwo.ca/.

Policy on Academic Consideration for a Medical/Non-Medical Absence

(a) Consideration on <u>Medical Grounds</u> for assignments worth *less than 10%* of final grade: Consult Instructor Directly and Contact Academic Advising

When seeking consideration on **medical grounds** for assignments worth *less than 10%* of the final course grade, and if the student has exceeded the maximum number of permissible Self-Reported absences, the student should contact the instructor directly. The student need only share broad outlines of the medical situation. The instructor **may** require the student to submit documentation to the academic advisors, in which case she or he will advise the student and inform the academic advisors to expect documentation. If documentation is requested, the student will need to complete and submit the

Student Medical Certificate. The instructor may <u>not</u> collect medical documentation. The advisors will contact the instructor when the medical documentation is received, and will outline the severity and duration of the medical challenge as expressed on the Student Medical Certificate and in any other supporting documentation. The student will be informed that the instructor has been notified of the presence of medical documentation, and will be instructed to work as quickly as possible with the instructor on an agreement for accommodation.

(b) Consideration on Non-Medical Grounds: Consult Huron Support Services/Academic Advising, or email huronsss@uwo.ca.

Students seeking academic consideration for a **non-medical** absence (e.g. varsity sports, religious, compassionate, or bereavement) will be required to provide appropriate documentation where the conditions for a Self-Reported Absence have not been met, including where the student has exceeded the maximum number of permissible Self-Reported. All consideration requests must include a completed Consideration Request Form. Late penalties may apply at the discretion of the instructor.

Please review the full policy on Academic Consideration for medical and non-medical absence at: https://www.uwo.ca/univsec/pdf/academic_policies/appeals/accommodation_illness.pdf. Consult Huron Academic Advising at huronsss@uwo.ca for any further questions or information.

Support Services

For advice on course selections, degree requirements, and for assistance with requests for medical accommodation, students should email an Academic Advisor in Huron's Student Support Services at huronsss@uwo.ca. An outline of the range of services offered is found on the Huron website at: https://huronatwestern.ca/student-life/student-services/.

Department Chairs, Program Directors and Coordinators are also able to answer questions about individual programs. Contact information can be found on the Huron website at: https://huronatwestern.ca/contact/faculty-staff-directory/.

If you think that you are too far behind to catch up or that your workload is not manageable, you should consult your Academic Advisor. If you are considering reducing your workload by dropping one or more courses, this must be done by the appropriate deadlines. Please refer to the Advising website, https://huronatwestern.ca/student-life/student-services/academic-advising/ or review the list of official Sessional Dates on the Academic Calendar, available here: http://www.westerncalendar.uwo.ca/SessionalDates.cfm.

You should consult with the course instructor and the Academic Advisor who can help you consider alternatives to dropping one or more courses. Note that dropping a course may affect OSAP and/or Scholarship/Bursary eligibility.

Huron Student Support Services: https://huronatwestern.ca/student-life/student-services/

Office of the Registrar: https://registrar.uwo.ca/

Student Ouick Reference Guide: https://huronatwestern.ca/student-life/student-services/#1

Academic Support & Engagement: http://academicsupport.uwo.ca/

Huron University College Student Council: https://huronatwestern.ca/student-life/beyond-

classroom/hucsc/

Western USC: http://westernusc.ca/your-services/#studentservices

Mental Health & Wellness Support at Huron and Western

University students may encounter setbacks from time to time that can impact academic performance. Huron offers a variety of services that are here to support your success and wellbeing. Please visit https://huronatwestern.ca/student-life-campus/student-services/wellness-safety for more information or contact staff directly:

Wellness Services: huronwellness@huron.uwo.ca Community Safety Office: safety@huron.uwo.ca

Chaplaincy: gthorne@huron.uwo.ca

Additional supports for Health and Wellness may be found and accessed at Western through, https://www.uwo.ca/health/.